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Req. No. 1190

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STATE OF OKLAHOMA
                 lat Session of the 46th Legislature (1997)
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   COMMITTEE SUBSTITUTE
   FOR ENGROSSED
                                                Adair, Voskuhl, Eutchison,
                                          By:
   HOUSE BILL NO. 1815
                                                Befner, Steidley and
                                                Thornbrugh of the House
 5
                                                         and
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                                                Robinson of the Senate
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                             COMMITTEE SUBSTITUTE
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             ( Telecommunications - Oklahoma Telecommunications
               Act of 1997 - repealing 17 O.S., Section 137.1 - codification - noncodification - effective
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               date -
                                                      emergency )
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   BE IT ENACTED BY THE PEOPLE OF THE STATE OF OKLAHOMA:
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                                    A new section of law to be codified in
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                       NEW LAW
        SECTION 1.
   the Oklahoma Statutes as Section 139.101 of Title 17, unless there is
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   created a duplication in numbering, reads as follows:
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        This act shall be known and may be cited as the "Oklahoma
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   Telecommunications Act of 1997".
                                    A new section of law to be codified in
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        SECTION 2.
                       NEW LAW
   the Oklahoma Statutes as Section 139.102 of Title 17, unless there is
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   created a duplication in numbering, reads as follows:
       As used in the Oklahoma Telecommunications Act of 1997:
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            "Access line" means the facility provided and maintained by a
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   telecommunications service provider which permits access to or from .
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   the public switched network;
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        2. "Basic local exchange service" means an access line and dial
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   tone provided to the premises of residential or business customers
   for the transmission of two-way switched or dedicated communication
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   for usage with the local exchange area including:
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                  a primary directory listing,
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b.	dual-tone	multifrequency	signaling,
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- access to operator services, c.
- access to directory assistance services, a.
- access to telecommunications relay aervices for the e. hearing impaired,
- access to nine-one-one service where provided by a £. local governmental authority or multijurisdictional authority, and
- access to interexchange long distance services;
- "Commission" means the Corporation Commission of this state;
- "Competitive area" means a geographic area in which the Commission determines that two or more providers are offering a substantial range of local exchange telecommunications services;
- 5. "Competitive service" means a telecommunications service 15 determined by the Commission to be offered by two or more providers to a majority of end users in an area or exchange;
 - 6. "Competitively neutral" means not advantaging or favoring one person over another;
 - "End User Common Line Charge" means the flat rate monthly interstate access charge required by the Federal Communications Commission that contributes to the cost of local service:
 - 8. "Enhanced service" means a service that is delivered over communications transmission facilities and that uses computer processing applications to:
 - change the content, format, code, or protocol of transmitted information,
 - provide the quatomer new or restructured information, Ъ. Or
 - involve and user interaction with information stored in a computer:
- 9. "Exchange" means a geographic area established by an incumbent local exchange telecommunications provider as filed with or 33 approved by the Commission for the administration of local telecommunications service in a specified area which usually embraces a city, town, or village and its environs and which may consist of

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1] one or more central offices together with associated plant used in furnishing telecommunications service in that area;

- 10. "Facilities" means all the plant and equipment of a 4 telecommunications service provider, including all tangible and 5 intangible real and personal property without limitation, and any and 6 all means and instrumentalities in any manner owned, operated, 7 leased, licensed, used, controlled, furnished, or supplied for, by, or in connection with the regulated business of any telecommunications service provider;
- 11. "Incumbent local exchange telecommunications service provider" means, with respect to an area or exchange or exchanges, 11 12 any telecommunications service provider furnishing local exchange 13 service in such area or exchange or exchanges within this state on July 1, 1995, pursuant to a certificate of convenience and necessity 15 or grandfathered authority;
- 12. "Local exchange telecommunications service" means a 17 regulated switched or dedicated telecommunications service which 18 originates and terminates within an exchange or an exchange service 19 territory. Local exchange telecommunications service may be 20 terminated by a telecommunications service provider other than the 21 telecommunications service provider on whose network the call 22 originated. The local exchange service territory defined in the 23 originating provider's tariff shall determine whether the call is local exchange service;
- 13. "Local exchange telecommunications service provider" means a 26 company holding a certificate of convenience and necessity from the Commission to provide local exchange telecommunications service;
 - 14. "Market-based rate" means a rate set by the provider:
 - 15. "Okluhoma High Cost Fund" means the fund established by the Commission in Cause Nos. POD 950000117 and 950000119;
- 16. "Oklahoma Universal Service Pund" means the fund established 32 pursuant to OAC 165:55-17-21:
- 17. "Person" means any individual, partnership, association, 34 corporation, governmental entity, public or private organization of any character, or any other entity;

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"Pricing flexibility" means the ability of a provider of telecommunications service to establish the price of its services at market-based rates where the Commission has determined the service or the area to be competitive;

- 19. "Regulated telecommunications service" means the offering of telecommunications for a fee directly to the public where the rates for such service are regulated by the Commission. Regulated telecommunications service does not include the provision of nontelecommunications services, including, but not limited to, the printing, distribution, or sale of advertising in telephone directories, maintenance of inside wire, customer premises equipment, and billing and collection service, nor does it include the provision of wireless telephone service, enhanced service, and other unregulated services, including services not under the jurisdiction of the Commission, and services determined by the Commission to be competitive pursuant to subsection G of Section 3 of this act;
- 20. "Tariff" means all or any part of the body of rates, tolls, charges, classifications, and terms and conditions of service relating to regulated services offered, the conditions under which offered, and the charges therefor, which have been filed with the Commission and have become effective;
- 21. "Telecommunications" means the transmission, between or among points specified by the user, of voice or data information of the user's choosing, without change in the form or content of the information as sent and received;
- 22. "Telecommunications carrier" means a person that provides telecommunications service in this state;
- "Telecommunications service" means the offering of telecommunications for a fee;
- 24. "Universal service area" has the same meaning as the term "service area" as defined in 47 U.S.C., Section 214(e)(5); and
- 25. "Wire center" means a geographic area normally served by a central office.
- A new section of law to be codified in SECTION 3. NEW LAW 35 the Oklahoma Statutes as Section 139.103 of Title 17, unless there is 36 created a duplication in numbering, reads as follows:

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- A. The tariffed and effective rates of a provider of regulated 2 telecommunications service on file with the Corporation Commission on July 1, 1997, shall remain the effective rates until changed pursuant to the provisions of this act.
- B. On or after July 1, 1997, any company providing regulated 6 telecommunications service may elect to be regulated pursuant to the provisions of this section rather than by rate base, rate of return regulation by notifying the Commission, in writing, of such election.
- C. The Commission shall not approve an increase in the basic 10 local exchange service rates of an incumbent local exchange telecommunications service provider before January 1, 2000, unless such provider has made an election to remain under traditional rate 13 base, rate of return regulation, also known as local exchange rate regulation; provided, companies serving fewer than seventy-five thousand (75,000) access lines or subject to subsection B of Section 137 of Title 17 of the Oklahoma Statutes may adjust local exchange 17 rates in the manner provided for in that subsection.
- D. No company shall increase or decrease any regulated 19 telecommunications service rate without approval of the Commission, except as provided herein and in subsection B of Section 137 of Title 21 17 of the Oklahoma Statutes. Not later than September 1, 1997, the 22 Commission shall promulgate rules to permit proposed or revised tariffs of providers of telecommunications services to become effective according to the following provisions:
- 1. Any such proposed or revised tariff that proposes a rate decrease or proposes a new service shall be deemed lawful and shall be effective thirty (30) days after the date on which it is filed with the Commission unless the Commission takes action under this 29 subsection before the end of the thirty-day period;
 - 2. Any such proposed or revised tariff that proposes a rate increase shall be deemed lawful and shall be effective forty-five (45) days after the date on which it is filed with the Commission unless the Commission takes action under this subsection before the end of the forty-five-day period;
- 3. The Commission may suspend the effectiveness of a proposed or 36 revised tariff, provided:

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- the Commission shall either approve, reject, or, with a. the consent of the company, modify the proposed or revised tariff, after hearing, within ninety (90) days from the date of filing of the proposed or revised tariff, which period may be extended by the Commission for an additional period not to exceed thirty (30) days, and
- if the hearing has not been concluded and an order b. issued within the period of suspension, the proposed or revised tariff may go into effect at the end of such period, at the option of the company, subject to refund: provided, the period for which a company shall be liable for a refund shall not exceed ninety (90) days; and
- 4. The Commission shall promulgate rules as required by this 16 subsection that shall apply equally to all similarly situated providers of local exchange telecommunications services and that shall impose safeguards against predatory, anticompetitive, or discriminatory pricing and provisioning and against subsidization of 20 competitive services with revenues from noncompetitive services. 21 Such safeguards shall reflect, at a minimum, consideration of the 22 following factors: the incremental cost of the service, the potential impact on competition, the potential impact on end users generally, and such other factors as the Commission may determine to be significant after notice and hearing.
 - E. At any hearing involving a proposed or revised tariff, the burden of proof to show that the proposed or revised tariff is just and reasonable shall be upon the person proposing the new or revised tariff.
- F. The Commission shall permit the offering of discount packages of services, promotions, and market trials designed to achieve 32 overall lower rates for end users provided the pricing for such is consistent with the safeguards contained in the Commission's rules as 34 required by paragraph 4 of subsection D of this section.

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- G. Notwithstanding the other provisions of this section, a local 2 exchange telecommunications service provider shall have pricing 3 flexibility:
 - 1. For a regulated telecommunications service in all areas where such service is determined to be a competitive service by the Commission: and
 - 2. For all regulated telecommunications services in geographic areas determined to be competitive areas by the Commission.
- B. A provider of telecommunications service shall be permitted 10 to price all regulated telecommunications services determined by the Commission to be competitive under subsection G of this section at 12 market-based rates as determined by the provider. Notwithstanding 13 the provisions of this subsection, the Commission shall retain jurisdiction to revoke or rescind the competitive designation of a service or area after application, notice and hearing, but only upon a showing that the service or area is no longer a competitive service 17 or area. The burden of proof shall be on the party seeking 18 revocation or recession. If the competitive designation of a service or area is revoked or rescinded, changes in the rates of the service or services affected shall be regulated pursuant to the provisions of this section.
- I. For purposes of this section, the Commission shall allow an 23 incumbent local exchange telecommunications service provider that serves fewer than seventy-five thousand (75,000) access lines as of 25 the effective date of this act, at the option of the provider, to 26 utilize cost studies approved by the Commission for a local exchange telecommunications provider that serves seventy-five thousand (75,000) or more access lines or to utilize surrogate cost studies 29 approved by the Federal Communications Commission.
- J. Nothing in this act shall be construed as modifying, 31 affecting, or nullifying the responsibilities of the Commission or any telecommunications carrier as required pursuant to the National 33 Labor Relations Act, or to Section 121 et seq. of Title 17 of the 34 Oklahoma Statutes, or in regard to the provisions of any settlements 35 formally agreed to prior to the effective date of this act.

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- R. Nothing in this section shall be construed as restricting any 2 right of a consumer to complain to the Commission regarding quality of service or the authority of the Commission to enforce quality of service standards through the Commission's contempt powers or authority to revoke or rescind a certificate of convenience and necessity if the provider fails to provide adequate service; provided, such certificate shall not be revoked or reacinded without notice, hearing, and a reasonable opportunity to correct any inadequacy.
 - L. The rules of the Corporation Commission governing quality of service shall apply equally to all similarly situated local exchange telecommunications service providers.
 - A new section of law to be codified in SECTION 4. NEW LAW the Oklahoma Statutes as Section 139.104 of Title 17, unless there is created a duplication in numbering, reads as follows:
- A. For the exercise of duties and performance of 17 responsibilities relating to telecommunications fraud pursuant to the Oklahoma Consumer Protection Act, Section 751 et seq. of Title 15 of the Oklahoma Statutes, and pursuant to Section 18b of Title 74 of the Oklahoma Statutes, the Attorney General shall receive monies not to 21 exceed Two Hundred Fifty Thousand Dollars (\$250,000.00) per fiscal year. The monies shall be paid from the Oklahoma Universal Service Fund pursuant to Section 7 of this act.
- B. The Corporation Commission, through its Consumer Services 25 Division, shall mediate grievances between consumers and 26 telecommunications carriers and ensure compliance with quality of service standards adopted for local exchange telecommunications 27 service providers and other telecommunications carriers which operate 29 in this state.
- A new section of law to be codified in SECTION 5. NEW LAW 31 the Oklahoma Statutes as Section 139.105 of Title 17, unless there is created a duplication in numbering, reads as follows:
- A. Each local exchange telecommunications service provider shall 34 file tariffs with the Corporation Commission implementing a program to provide a full waiver of the End User Common Line charge and a credit equal to the End User Common Line charge on the monthly basic

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l service rate of qualifying customers. Eligibility criteria for this 2 program shall comply with the provisions of 47 C.F.R., Section 69.104(k)(1) and shall be limited to customers who:

- 1. Are eligible for or receive assistance or benefits, as certified by the Department of Human Services, under programs providing:
 - Temporary Assistance to Needy Pamilies,
 - Pood Stamps, b.
 - Medical Assistance, or C.
 - Supplemental Security Income;
- 2. Are eligible for or receive assistance or benefits, as certified by the State Department of Rehabilitation Services, under programs providing vocational rehabilitation, including aid to the 14 hearing impaired; or
- 3. Are eligible for or receive assistance or benefits, as 16 certified by the Oklahoma Tax Commission, pursuant to the Sales Tax Relief Act, Section 5011 at seq. of Title 68 of the Oklahoma 18 Statutes.
- B. The Commission shall establish and maintain an Oklahoma 20 Lifeline Fund to help ensure that low-income Oklahomans are provided financial assistance in maintaining basic local exchange telecommunications service.
- C. The Oklahoma Lifeline Fund charges shall be levied, collected, and administered pursuant to Section 7 of this act. Telecommunications carriers may, at their option, recover from their 26 retail customers who are not eligible for Lifeline assistance, on an equitable basis, the amount of the Lifeline Fees paid by the carrier. 28 The Oklahoma Lifeline Fund charges shall not be subject to state or local taxes or franchise fees.
- A new section of law to be codified in SECTION 6. NEW LAW 31 the Oklahoma Statutes as Section 139.106 of Title 17, unless there is created a duplication in numbering, reads as follows:
- A. Not later than September 1, 1997, the Corporation Commission 34 shall promulgate rules implementing the Oklahoma Universal Service Pund so that, consistent with the provisions of this section, funds

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1 can be made available to eligible local exchange telecommunications service providers.

- B. The Fund shall be funded and administered to promote and ensure the availability of universal service at rates that are reasonable and affordable, and to provide for reasonably comparable services at affordable rates in rural areas as in urban areas. The rund shall provide funding to local exchange telecommunications service providers that meet the eligibility criteria established in 9 this section.
- C. The Fund shall be funded by a charge paid by all Il telecommunications carriers at a level sufficient to maintain universal service.
- D. Within sixty (60) days after receipt of an application for 14 funds from an eligible provider, the Administrator designated pursuant to Section 7 of this act shall review and determine the accuracy of the request and advise the entity requesting the funds of 17 the determination of eligibility made by the Administrator. The 18 affected party shall have fifteen (15) days to request 19 reconsideration by the Commission of the determination made by the 20 Administrator. If reconsideration is requested, the Commission 21 shall, after notice and hearing, issue an order on reconsideration. 22 If the Commission does not issue an order within thirty (30) days 23 from the request for reconsideration, the request shall be deemed approved.
- E. Telecommunications carriers may, at their option, recover 26 from their retail customers the Oklahoma Universal Service Fund charges paid by the telecommunications carrier. The Oklahoma Universal Service Fund charges shall not be subject to State or local taxes or franchise fees.
- P. The Commission shall not, prior to implementation and the availability of funds from the Oklahoma Universal Service Fund, require local exchange telecommunications service providers to reduce 33 rates for intrastate access services or require any local exchange 34 telecommunications service provider to reduce the amount of funds 35 such provider receives from the Oklahoma High Cost Fund, or modify or remove any exemption provided to a rural telephone company as

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1 provided in the federal Telecommunications Act of 1996, P.L. 104-104. In establishing and implementing rules required by this section to 3 maintain reasonable and affordable rates for basic local exchange telecommunications services, the Commission shall provide:

- 1. That any eligible local exchange telecommunications service provider may request funding from the Oklahoma Universal Service Fund as necessary to maintain rates for basic local exchange telecommunications services that are reasonable and affordable. Oklahoma Universal Service Fund funding shall be provided to eligible local exchange telecommunications service providers for the following:
 - investments and expenses incurred to provide, maintain, and support basic local exchange telecommunications services,
 - infrastructure expenditures or mandated costs in response to facility or service requirements established by a legislative, regulatory, or judicial authority or other governmental entity, and
 - for other purposes deemed necessary by the Commission to preserve and advance universal service;
- That in identifying and measuring the costs of providing basic local exchange services, exclusively for the purpose of determining Oklahoma Universal Service Fund funding levels under this section, the incumbent local exchange telecommunications service provider shall, at its option:
 - calculate the costs of providing the services using fully distributed Federal Communications Commission parts 32 and 64 costs, including all embedded investments, and expenses incurred by the eligible local exchange telecommunications service provider in the provision of basic local exchange service, and may identify high-cost areas within the local exchange area it serves and perform a fully distributed allocation of embedded costs and identification of associated basic local exchange service revenue. The high-cost area shall be no smaller than a single exchange, wire

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center, or census block group, chosen at the option of the incumbent local exchange telecommunications service provider, or

- adopt the cost studies approved by the Commission for a b. local exchange telecommunications service provider that serves seventy-five thousand (75,000) or more access lines, or
- adopt such other costing or measurement methodology as c. may be established for such purpose by the Federal Communications Commission pursuant to Section 254 of the federal Telecommunications Act of 1996, P.L. 104-104;
- 3. That, after notice and hearing, expanded basic local exchange services to be supported by the Oklahoma Universal Service Fund be allowed. The Administrator, upon approval of the Commission, shall determine the level of additional Oklahoma Universal Service Fund funding to be made available to an eligible local exchange telecommunications service provider which is required to recover the cost of any expansion of basic local exchange services; and
- 4. That for local exchange telecommunications service providers serving fewer than seventy-five thousand (75,000) access lines and for revenue-neutral recovery of charges not recovered in increases to local exchange rates of eligible local exchange telecommunications service providers serving seventy-five thousand (75,000) or more access lines:
 - in the event of a Federal Communications Commission a. order, rule or policy made pursuant to Section 254(a)(2) of the federal Telecommunications Act of 1996, P.L. 104-104, the effect of which is to decrease the federal universal service fund revenues of an eligible local exchange telecommunications service provider, the eligible local exchange telecommunications service provider shall recover the decreases in revenues from the Oklahoma Universal Service Pund,

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- if, as a result of changes caused by existing or future b. federal or state regulatory rules, orders, or policies or by federal or state law, an eligible local exchange telecommunications service provider experiences a reduction in revenues or an increase in costs, it shall recover the revenue reductions or cost increases from the Oklahoma Universal Service Fund, the recovered amounts being limited to the net reduction in revenues or cost increases, and
- the receipt of Oklahoma Universal Service Fund funds c. for any of the changes referred to in this subsection shall not be conditioned upon any rate case or earnings investigation by the Commission. The Commission shall, pursuant to subsection D of this section, approve the request for payment from the Oklahoma Universal Service Pund based on a comparison of the total annual revenues received from these sources by the requesting eligible incumbent local exchange telecommunications service provider during the most recent twelve (12) months preceding the request, and the reasonable projection of total annual revenues or cost increases which will be experienced after the changes are implemented by the requesting eligible local exchange telecommunications service provider.
- G. The incumbent local exchange telecommunications service provider, its successors and assigns, which owned, maintained and provided facilities for universal service within a local exchange area on January 1, 1996, shall be the local exchange telecommunications service provider eligible for Oklahoma Universal Service Fund funding within the local exchange area, except as otherwise provided for in this act.
- H. Where the incumbent local exchange telecommunications service provider receives monies from the Oklahoma Universal Service Fund, except as otherwise provided in this section, the Commission, after notice and hearing, may designate other local exchange

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telecommunications service providers to be eligible for the funding, provided:

- 1. The other local exchange telecommunications service provider offers the services supported by the Oklahoma Universal Service Fund to all customers in the universal service area of an incumbent local exchange telecommunications service provider using its own facilities, or a combination of its own facilities and the resale of the services or facilities of another. Universal service support under this subsection shall not begin until the other local exchange telecommunications service provider has facilities in place;
- 2. The other local exchange telecommunications service provider may only receive funding for the portion of the facilities that it owns, maintains, and uses for regulated services;
- 3. The other local exchange telecommunications service provider shall not receive Oklahoma Universal Service Fund funding at a level higher than the level of funding received by the incumbent local exchange telecommunications service provider for the same area if the incumbent local exchange telecommunications service provider is also providing service in the same area;
- 4. The other local exchange telecommunications service provider advertises the availability and charges for services it provides through a medium of general distribution; and
- 5. It is determined by the Commission that the designation is in the public interest and the other local exchange telecommunications service provider meets the quality of service rules established by the Commission.
- I. In exchanges or wire centers where the Commission has designated more than one local exchange telecommunications service provider as eligible for Oklahoma Universal Service Fund funding, the Commission shall permit one or more of the local exchange telecommunications service providers in the area to relinquish the designation as a local exchange telecommunications service provider eligible for Oklahoma Universal Service Fund funding in a manner consistent with Section 214(e)(4) of the federal Telecommunications Act of 1995, upon a finding that at least one eligible local exchange telecommunications service provider shall continue to serve the area.

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J. For any universal service area served by an incumbent local exchange telecommunications service provider which serves fewer than 3 seventy-five thousand (75,000) access lines with the state, only the incumbent local exchange telecommunications service provider shall be eligible for Oklahoma Universal Service Fund funding. The company may elect to waive the right to be the only eligible local exchange telecommunications service provider within the local exchange area by filing notice with the Commission.

A new section of law to be codified in SECTION 7. NEW LAW the Oklahoma Statutes as Section 139.107 of Title 17, unless there is created a duplication in numbering, reads as follows:

- A. The Oklahoma Lifeline Fund and the Oklahoma Universal Service Fund shall be funded in a competitively neutral manner by all telecommunications carriers. The funding from each carrier shall be based on the total retail-billed Oklahoma intrastate telecommunications revenues, from both regulated and unregulated services, of the telecommunications carrier as a percentage of all telecommunications carriers' total retail-billed intrastate telecommunications revenues, from both regulated and unregulated services; provided, regulated basic local exchange service revenues shall be excluded from the funding.
- B. The Corporation Commission shall establish the Oklahoma Lifeline Fund charges and the Oklahoma Universal Service Pund charges at a level sufficient to recover costs of administration. The Commission shall provide for administration of the Oklahoma Lifeline Fund, the Oklahoma Universal Service Fund, and the Oklahoma High Cost Fund by Commission employees or by contracting for such services with a party having no conflicting interest in the provision of telecommunications services. The administrative function shall be headed by an Administrator.
- C. If the Commission determines after notice and hearing that a telecommunications carrier has acted in violation of this section, in addition to the other enforcement powers of the Commission, including its contempt powers and authority to revoke a provider's certificate of convenience and necessity, the Commission may bring an action on behalf of the Oklahoma Lifeline Fund or the Oklahoma Universal

Service Fund, in the district court that the Commission deems
appropriate, to recover any unpaid fees and charges the Commission
has determined are due and payable, including interest,
administrative and adjudicative costs, and attorney fees. Upon
collection of the charges and costs, the Administrator shall pay the
costs of the actions and deposit the remaining funds in the Oklahoma
Lifeline Fund or the Oklahoma Universal Service Fund as appropriate.

SECTION 8. NEW LAW A new section of law to be codified in
the Oklahoma Statutes as Section 139.108 of Title 17, unless there is
created a duplication in numbering, reads as follows:
Nothing in this act shall be construed as applicable to the

Nothing in this act shall be construed as applicable to the telecommunications network known as OneNet or to any other component of the Oklahoma Government Telecommunications Network.

SECTION 9. Pursuant to the authority vested in the Legislature by Section 35 of Article IX of the Constitution of the State of Oklahoma, the Legislature hereby expressly declares that this entire act is an amendment to, and alteration of, Sections 18 through 34 inclusive of Article IX of the Constitution of the State of Oklahoma.

SECTION 10. REPEALER Section 3, Chapter 365, O.S.L. 1993 (17 O.S. Supp. 1996, Section 137.1), is hereby repealed.

SECTION 11. NONCODIFICATION Section 9 of this act shall not be codified in the Oklahoma Statutes.

SECTION 12. This act shall become effective July 1, 1997.

SECTION 13. It being immediately necessary for the preservation of the public peace, health and safety, an emergency is hereby declared to exist, by reason whereof this act shall take effect and be in full force from and after its passage and approval.

46-1-1190 WHT 3/17/97